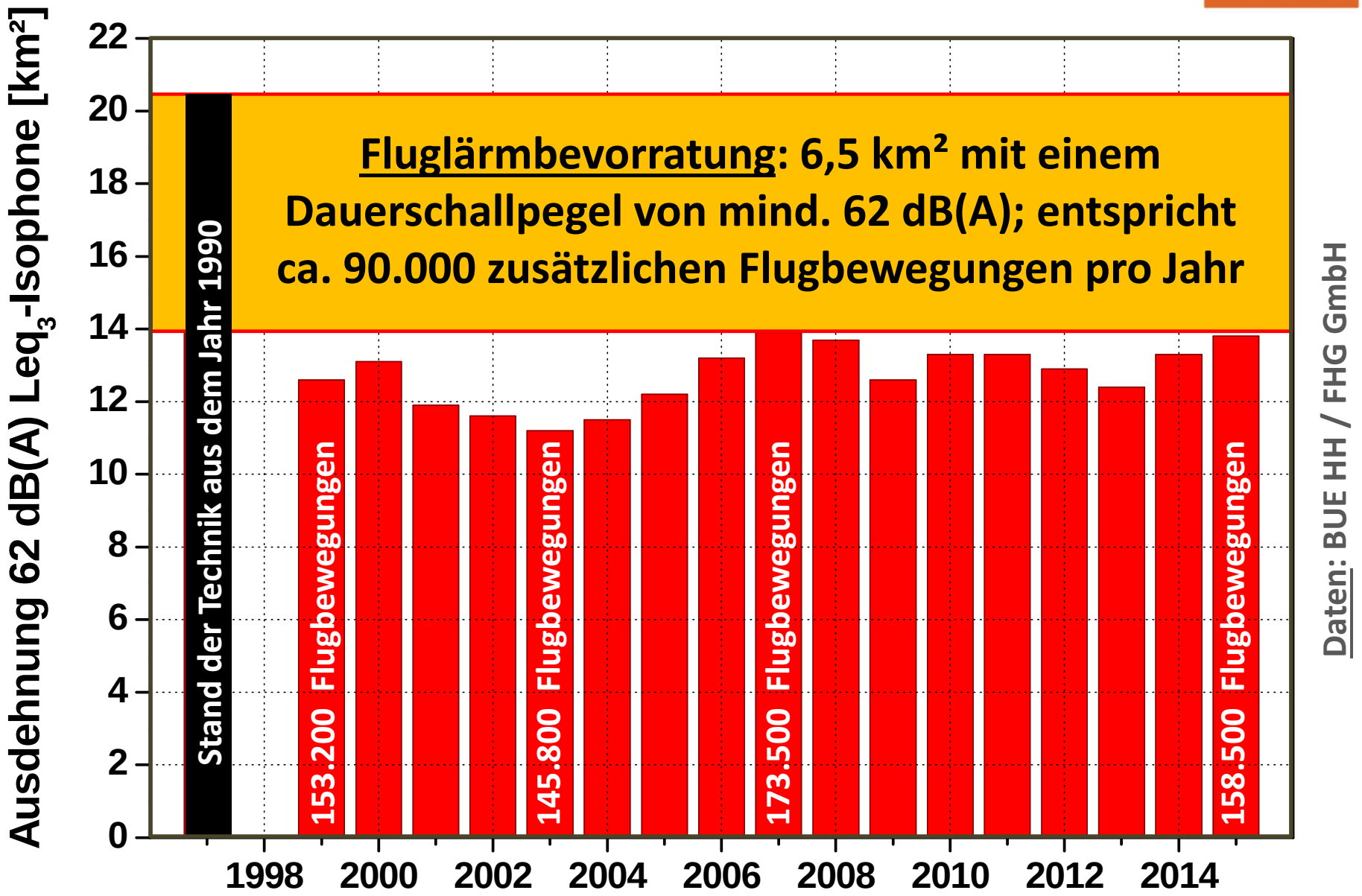Fluglärmkontingent